## **Legislative Audit Division**



**State of Montana** 

Report to the Legislature

January 2001

**Financial-Compliance Audit** 

For the Two Fiscal Years ended June 30, 2000

# Montana School for the Deaf and the Blind

This report contains an unqualified opinion on the financial schedules and no recommendations to the school.

Direct comments/inquiries to: Legislative Audit Division Room 160, State Capitol PO Box 201705 Helena MT 59620-1705

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#### FINANCIAL-COMPLIANCE AUDITS

Financial-compliance audits are conducted by the Legislative Audit Division to determine if an agency's financial operations are properly conducted, the financial reports are presented fairly, and the agency has complied with applicable laws and regulations. In performing the audit work, the audit staff uses standards set forth by the American Institute of Certified Public Accountants and the United States General Accounting Office. Financial-compliance audit staff members hold degrees with an emphasis in accounting. Most staff members hold Certified Public Accountant (CPA) certificates.

Government Auditing Standards, the Single Audit Act Amendments of 1996 and OMB Circular A-133 require the auditor to issue certain financial, internal control, and compliance reports. This individual agency audit report is not intended to comply with these reporting requirements and is therefore not intended for distribution to federal grantor agencies. The Legislative Audit Division issues a statewide biennial Single Audit Report which complies with the above reporting requirements. The Single Audit Report for the two fiscal years ended June 30, 1999, was issued on March 30, 2000. The Single Audit Report for the two fiscal years ended June 30, 2001, will be issued by March 31, 2002. Copies of the Single Audit Report, when available, can be obtained by contacting:

Single Audit Coordinator Office of Budget and Program Planning State Capitol Helena MT 59620 Phone (406) 444-3616 Legislative Audit Division Room 160, State Capitol PO Box 201705 Helena MT 59620-1705

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Scott A. Seacat, Legislative Auditor John W. Northey, Legal Counsel Tori Hunthausen, IT & Operations Manager



Deputy Legislative Auditors: Jim Pellegrini, Performance Audit James Gillett, Financial-Compliance Audit

January 2001

The Legislative Audit Committee of the Montana State Legislature:

This is our financial-compliance audit report on the Montana School for the Deaf and the Blind (school) for the two fiscal years ending June 30, 2000. The objectives of our financial-compliance audit included determining if the school's financial schedules presented fairly its financial position and results of operations at and for the period ending June 30, 2000, and the school's compliance with applicable laws and regulations.

The school was established as a separate and independent institution of the state of Montana in 1937. It is under the general supervision, direction, and control of the Board of Public Education. Included in this report is a list of the current members of the Board of Public Education.

The purpose of the school is to educate children whose hearing or vision is impaired. This is accomplished through the main school in Great Falls where students live and are educated during the school year as well as an itinerant/outreach program, which serves children in local school districts.

This report does not contain any recommendations to the school. The prior financial-compliance audit report, issued for fiscal year 1996-97 and 1997-98, included one recommendation, which the school implemented.

Beginning on page A-1, you will find the Independent Auditor's Report followed by the financial schedules and accompanying notes. We issued an unqualified opinion, which means the reader can rely on the presented information. The school's response to our audit is on page B-3.

We thank the superintendent and the staff for their cooperation and assistance during the audit.

Respectfully submitted,

(Signature on File)

Scott A. Seacat Legislative Auditor

## **Appointed and Administrative Officials**

#### **Board of Public Education**

Through December 2000:

Marc Racicot, Governor\*

Nancy Keenan, Superintendent of Public Instruction\*

Beginning January 2001:

Judy Martz, Governor\*

Linda McCulloch, Superintendent of Public Instruction\*

Dr. Richard Crofts, Commissioner of Higher Education\*

		Term
		<b>Expires</b>
Dr. Kirk Miller, Chairperson	Havre	2002
Diane Fladmo, Vice Chairperson	Glendive	2005
Storrs Bishop	Ennis	2003
Joyce Silverthorne	Dixon	2001
Bob Brown	Whitefish	2004
Patty Myers	Great Falls	2007
Randy Morris	Butte	2006
Emily Flemming, Student Representative	Helena	2001

<sup>\*</sup>ex officio members

## Montana School for the Deaf and the Blind

C. John Kinna, Superintendent

Bill Davis, Principal

Bill Sykes, Business Manager

For additional information regarding the school contact:

John Kinna, Superintendent Montana School for the Deaf and the Blind 3911 Central Avenue

Great Falls MT 59405-1697

Office: (406) 771-6000

email: johnkinna@met.mt.gov

Members of the audit staff involved in this audit were Geri Hoffman, Scott Hoversland, Emy Neuman-Javornik, and Alexa O'Dell.

## LEGISLATIVE AUDIT DIVISION

Scott A. Seacat, Legislative Auditor John W. Northey, Legal Counsel Tori Hunthausen, IT & Operations Manager



Deputy Legislative Auditors: Jim Pellegrini, Performance Audit James Gillett, Financial-Compliance Audit

#### INDEPENDENT AUDITOR'S REPORT

The Legislative Audit Committee of the Montana State Legislature:

We have audited the accompanying Schedules of Changes in Fund Balances & Property Held in Trust, Schedules of Total Revenues & Transfers-In, and Schedules of Total Expenditures & Transfers-Out of the Montana School for the Deaf and the Blind for each of the fiscal years ended June 30, 1999 and 2000. The information contained in these financial schedules is the responsibility of the school's management. Our responsibility is to express an opinion on these financial schedules based on our audit.

We conducted our audit in accordance with generally accepted auditing standards. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial schedules are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosure in the financial schedules. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial schedule presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in note 1, the financial schedules are presented on a comprehensive basis of accounting other than generally accepted accounting principles. The schedules are not intended to be a complete presentation and disclosure of the school's assets and liabilities.

In our opinion, the financial schedules referred to above present fairly, in all material respects, the results of operations and changes in fund balances of the Montana School for the Deaf and the Blind for each of the fiscal years ended June 30, 1999 and 2000, in conformity with the basis of accounting described in note 1.

Respectfully submitted,

(Signature on File)

James Gillett, CPA Deputy Legislative Auditor

November 28, 2000

## SCHOOL FOR THE DEAF & BLIND SCHEDULE OF CHANGES IN FUND BALANCES & PROPERTY HELD IN TRUST FOR THE FISCAL YEAR ENDED JUNE 30, 2000

FUND BALANCE: July 1, 1999 PROPERTY HELD IN TRUST: July 1, 1999	General Fund \$ (222,873)	Special Revenue Fund \$ 179,546	Agency Fund \$ 0 \$ 9,861	Expendable Trust Fund  \$ 0
ADDITIONS Budgeted Revenues & Transfers-In NonBudgeted Revenues & Transfers-In	13,793 8,563	555,574		133,922
Prior Year Revenues & Transfers-In Adjustments Direct Entries to Fund Balance Additions To Property Held in Trust Total Additions	3,227,813	(7,259) 548,315	47,625 47,625	133,922
REDUCTIONS Budgeted Expenditure & Transfers-Out NonBudgeted Expenditure & Transfers-Out Prior Year Expenditure & Transfers-Out Adjustments	3,282,106	492,541	47.447	136,042 (25,443)
Reductions in Property Held in Trust Total Reductions	3,282,106	492,541	47,117 47,117	110,599
FUND BALANCE: June 30, 2000 PROPERTY HELD IN TRUST: June 30, 2000	\$(254,810)	\$ 235,320	\$ <u>0</u> \$ <u>10,370</u>	\$ 23,323

This schedule is prepared from the Statewide Accounting, Budgeting, and Human Resources System (SABHRS) without adjustment. Additional information is provided in the notes to the financial schedules beginning on page A-11.

## SCHOOL FOR THE DEAF & BLIND SCHEDULE OF CHANGES IN FUND BALANCES & PROPERTY HELD IN TRUST FOR THE FISCAL YEAR ENDED JUNE 30, 1999

FUND BALANCE: July 1, 1998	General Fund (178,022)	Special Revenue Fund 102,042	Agency Fund	Expendable Trust Fund
PROPERTY HELD IN TRUST: July 1, 1998			\$11,444	
ADDITIONS				
Budgeted Revenues & Transfers-In	10,889	469,997		05.400
Nonbudgeted Revenues & Transfers-In	181	(- ( )		35,132
Prior Year Revenues & Transfers-In Adjustments	385	(3,185)		
Cash Transfers In (Out)	3,035,537			
Direct Entries to Fund Balance	501			
Additions to Property Held in Trust			40,764	
Total Additions	3,047,493	466,812	40,764	35,132
REDUCTIONS	2 000 744	200 200		
Budgeted Expenditures & Transfers-Out Nonbudgeted Expenditures & Transfers-Out	3,092,741	389,308		35,132
Prior Year Expenditures & Transfers-Out Adjustments	(397)			00,102
Reductions to Property Held in Trust			42,347	
Total Reductions	3,092,344	389,308	42,347	35,132
FUND BALANCE: June 30, 1999 PROPERTY HELD IN TRUST: June 30, 1999	\$ (222,873)	\$179,546	\$ <u>0</u> \$ <u>9,861</u>	\$0

This schedule is prepared from the Statewide Budgeting and Accounting System. Additional information is provided in the notes to the financial schedules beginning on page A-11.

## SCHOOL FOR THE DEAF & BLIND SCHEDULE OF TOTAL REVENUES & TRANSFERS-IN FOR THE FISCAL YEAR ENDED JUNE 30, 2000

	0		5	Special		Expendable		T. (.)
TOTAL DEVENUES & TRANSFERS IN DV OLAGO	G	eneral Fund	Re	venue Fund	_	Trust Fund	-	Total
TOTAL REVENUES & TRANSFERS-IN BY CLASS	æ	240					φ	040
Taxes	\$	210	•	407.000			\$	210
Charges for Services		6,758	\$	167,032				173,790
Sale of Documents, Merchandise and Property		1,999						1,999
Rentals, Leases and Royalties				4,065				4,065
Miscellaneous		13,389		6,758				20,147
Grants, Contracts, Donations and Abandonments					\$	133,922		133,922
Other Financing Sources				249,919				249,919
Federal				120,541	_			120,541
Total Revenues & Transfers-In		22,356		548,315		133,922		704,593
Less: Nonbudgeted Revenues & Transfers-In		8,563				133,922		142,485
Prior Year Revenues & Transfers-In Adjustments				(7,259)				(7,259)
Actual Budgeted Revenues & Transfers-In		13,793		555,574		0	_	569,367
Estimated Revenues & Transfers-In		9,400		468,794		0		478,194
Budgeted Revenues & Transfers-In Over (Under) Estimated	\$	4,393	\$	86,780	\$	0	\$	91,173
BUDGETED REVENUES & TRANSFERS-IN OVER (UNDER) ESTIMATED BY CLASS								
Charges for Services	\$	1,158	\$	57,032			\$	58,190
Sale of Documents, Merchandise and Property	•	1,198	,	- ,			•	1,198
Rentals, Leases and Royalties		,,,,,,		565				565
Miscellaneous		2,037		1,158				3,195
Other Financing Sources		2,007		33,919				33,919
Federal				(5,894)	\$			(5,894)
Budgeted Revenues & Transfers-In Over (Under) Estimated	\$	4,393	\$	86,780	\$_	0	\$	91,173

This schedule is prepared from the Statewide Accounting, Budgeting, and Human Resources System (SABHRS) without adjustment. Additional information is provided in the notes to the financial schedules beginning on page A-11.

### SCHOOL FOR THE DEAF & BLIND SCHEDULE OF TOTAL REVENUES & TRANSFERS-IN FOR THE FISCAL YEAR ENDED JUNE 30, 1999

	_G	eneral Fund	Spe	ecial Revenue Fund	Ex	pendable Trust Fund		Total
TOTAL REVENUES & TRANSFERS-IN BY CLASS Charges for Services Federal Indirect Cost Recoveries	\$	5,767	\$	110,987 5,767			\$	116,754 5,767
Sale of Documents, Merchandise and Property		2,222		3,707				2,222
Rentals, Leases and Royalties		_,		1,835				1,835
Miscellaneous		3,465		,				3,465
Grants, Contracts, Donations and Abandonments					\$	35,132		35,132
Other Financing Sources				224,934				224,934
Federal				123,289				123,289
Total Revenues & Transfers-In		11,454		466,812		35,132		513,398
Less: Nonbudgeted Revenues & Transfers-In		181				35,132		35,312
Prior Year Revenues & Transfers-In Adjustments		385		(3,185)				(2,800)
Actual Budgeted Revenues & Transfers-In		10,889		469,997		0		480,886
Estimated Revenues & Transfers-In		13,200		457,689		0		470,889
Budgeted Revenues & Transfers-In Over (Under) Estimated	\$	(2,311)	\$	12,308	\$	0	\$	9,997
BUDGETED REVENUES & TRANSFERS-IN OVER (UNDER) ESTIMATED BY CLASS								
Charges for Services	\$	767	\$	6,487			\$	7,254
Federal Indirect Cost Recoveries				767				767
Sale of Documents, Merchandise and Property		(978)		(,)				(978)
Rentals, Leases and Royalties		( )		(1,665)				(1,665)
Miscellaneous		(2,100)		0.045				(2,100)
Other Financing Sources				8,245				8,245
Federal		(0.044)	φ —	(1,526)				(1,526)
Budgeted Revenues & Transfers-In Over (under) Estimated	ֆ	(2,311)	<b>ቕ</b>	12,308	ቅ	0	Φ	9,997

This schedule is prepared from the Statewide Budgeting and Accounting System. Additional information is provided in the notes to the financial schedules beginning on page A-11.

## SCHOOL FOR THE DEAF & BLIND SCHEDULE OF TOTAL EXPENDITURES & TRANSFERS-OUT FOR THE FISCAL YEAR ENDED JUNE 30, 2000

PROGRAM (SUB-CLASS) EXPENDITURES & TRANSFERS-OUT	Program (: Class) N Specifie	lot	_A	dministration	=	General Services	_	Student Services	=	Education	_	Total
PERSONAL SERVICES SALARIES EMPLOYEE BENEFITS Total			\$ 	178,149 43,834 221,983	\$	83,110 28,710 111,820	\$	571,907 213,138 785,045	\$	1,532,155 392,007 1,924,162	\$	2,365,321 677,689 3,043,010
Operating Expenses Other Services Supplies & Materials COMMUNICATIONS TRAVEL Rent UTILITIES REPAIR & MAINTENANCE OTHER EXPENSES Total		, <u>200</u> ,200	_	30,000 5,175 9,907 284 861 280 19,474 65,981	<u>-</u>	29,891 22,024 977 128,495 9,287 4,225 194,899		59,069 47,480 25,170 131,719	<u>-</u>	18,092 178,942 16,098 22,662 1,239 59,516 14,046 310,595	_	77,983 265,210 26,982 70,426 2,100 128,495 69,083 292,115 932,394
Equipment & Intangible Assets Equipment Total  CAPITAL OUTLAY BUILDINGS		,929) ,929)			<u>-</u>	15,000 15,000			<del>-</del>	5,998 5,998 3,773	_	(93,931) (93,931) 3,773
Total  Total Expenditures & Transfers-Out	\$ <u>114</u>	,271	\$	287,964	\$ <u></u>	321,719	\$ <u></u>	916,764	\$_	3,773 2,244,528	\$	3,773 3,885,246
EXPENDITURES & TRANSFERS-OUT BY FUND												
General Fund Special Revenue Fund Expendable Trust Fund Total Expenditures & Transfers-Out		,672 ,599 ,271	\$	287,964	\$	321,719	\$	889,597 27,167 916,764	\$	1,779,154 465,374 2,244,528	\$	3,282,106 492,541 110,599 3,885,246
Less: Nonbudgeted Expenditures & Transfers-Out Prior Year Expenditures & Transfers-Out Adjustments Actual Budgeted Expenditures & Transfers-Out	139 (25	,714 ,443) 0		287,964	_	321,719	_	920,436	_	2,244,528		136,042 (25,443) 3,774,647
Budget Authority Unspent Budget Authority	\$	0	\$	313,332 25,368	\$	323,337 1,618	\$_	921,326 890	\$	2,328,400 83,872	\$	3,886,395 111,748
UNSPENT BUDGET AUTHORITY BY FUND												
General Fund Special Revenue Fund			\$	25,368	\$	1,618	\$	890	\$	521 83,351	\$	28,397 83,351
Unspent Budget Authority	\$	0	\$	25,368	\$	1,618	\$	890	\$	83,872	\$	111,748

This schedule is prepared from the Statewide Accounting, Budgeting, and Human Resources System (SABHRS) without adjustment. Additional information is provided in the notes to the financial schedules beginning on page A-11.

### SCHOOL FOR THE DEAF & BLIND SCHEDULE OF TOTAL EXPENDITURES & TRANSFERS-OUT FOR THE FISCAL YEAR ENDED JUNE 30, 1999

PROGRAM EXPENDITURES & TRANSFERS-OUT	Administration Program	General Services Program	Student Services	Education	Donated Funds	Total
Personal Services Salaries Hourly Wages Employee Benefits Total	\$ 118,795 50,171 42,192 211,158	\$ 18,723 60,113 27,988 106,824	\$ 221,004 303,833 202,577 727,414	\$ 1,225,441 215,998 414,757 1,856,196		\$ 1,583,963 630,115 687,514 2,901,592
Operating Expenses Other Services Supplies & Materials Communications Travel Rent Utilities Repair & Maintenance Other Expenses Total	38,974 2,578 10,492 2,329 646 234 1,734 56,987	28,292 23,842 487 6 57 113,446 25,501 3,867 195,498	6,530 48,927 550 44,734 1,175 28 3,099 273	35,355 63,340 16,179 24,334 260 5,165 9,401 16,916	\$ <u>35,132</u> 35,132	109,151 138,687 27,708 71,403 2,138 118,639 38,235 57,922 563,883
Capital Outlay Buildings Other Improvements Total	000.445	4,402 41,064 45,466	5,843	0.007.440	\$ 35 132	10,245 41,064 51,309
Total Expenditures & Transfers-Out  EXPENDITURES & TRANSFERS-OUT BY FUND	\$ <u>268,145</u>	\$347,788	\$838,573	\$2,027,146	\$35,132	\$3,516,784
General Fund Special Revenue Fund Expendable Trust Fund Total Expenditures & Transfers-Out Less: Nonbudgeted Expenditures & Transfers-Out Prior Year Expenditures & Transfers-Out Adjustments Actual Budgeted Expenditures & Transfers-Out Budget Authority Unspent Budget Authority	\$ 267,756 389 268,145 268,145 269,250 \$ 1,105	\$ 347,788 347,788 891 346,897 347,410 \$ 513	\$ 811,682 26,891 838,573 (1,215) 839,788 844,480 \$ 4,692	\$ 1,665,118 362,028 2,027,146 (73) 2,027,219 2,182,426 \$ 155,207	\$ 35,132 35,132 35,132 0 \$ 0	\$ 3,092,344 389,308 35,132 3,516,784 35,132 (397) 3,482,049 3,643,566 \$ 161,517
UNSPENT BUDGET AUTHORITY BY FUND	φ 1,103	φ	Ψ 4,092	Ψ 133,207	Ψ	Ψ 101,517
General Fund Special Revenue Fund Unspent Budget Authority	\$ 1,105 \$ 1,105	\$ 513 \$ 513	\$ 901 3,792 \$ 4,693	\$ 8,274 146,934 \$ 155,208	\$0	\$ 10,793 150,726 \$ 161,519

This schedule is prepared from the Statewide Budgeting and Accounting System. Additional information is provided in the notes to the financial schedules beginning on page A-11.

## **Notes to the Financial Schedules**

For the Two Fiscal Years Ended June 30, 2000

## 1. Summary of Significant Accounting Policies

## **Basis of Accounting**

The Montana School for the Deaf and the Blind (school) uses the modified accrual basis of accounting, as defined by state accounting policy, for its Governmental and Fiduciary Funds. In applying the modified accrual basis, the school records:

Revenues when it receives cash or when receipts are measurable and available to pay current period liabilities.

Expenditures for valid obligations when the department incurs the related liability and it is measurable, with the exception of the cost of employees' annual and sick leave. State accounting policy requires the school to record the cost of employees' annual leave and sick leave when used or paid.

Expenditures and expenses may include: entire budgeted service contracts even though the school received the services in a subsequent fiscal year; goods ordered with a purchase order before fiscal year-end, but not received as of fiscal year-end; and equipment ordered with a purchase order before fiscal year-end.

### **Basis of Presentation**

The financial schedule format is in accordance with the policy of the Legislative Audit Committee. The financial schedules are prepared from the transactions posted to the state's accounting system without adjustment.

Accounts are organized in funds according to state law. The school uses the following funds:

## **Notes to the Financial Schedules**

#### **Governmental Funds**

**General Fund** - to account for all financial resources except those required to be accounted for in another fund.

**Special Revenue Fund** - to account for proceeds of specific revenue sources legally restricted to expenditures for specific purposes. School Special Revenue Funds include School Trust Interest/Income, U.S. Department of Education grants, and U.S. Department of Agriculture grants.

## **Fiduciary Funds**

**Trust and Agency Funds** - to account for assets held by the State in a trustee capacity or as an agent for individuals, private organizations, other governments or other funds. School fiduciary funds include the Agency Fund, which is used to account for student monies, and an Expendable Trust Fund used to account for donations remitted from the school to the MSDB Foundation.

#### 2. General Fund Balance

The negative fund balance in the General Fund does not indicate overspent appropriation authority. Each agency has authority to pay obligations from the statewide General Fund within its appropriation limits. Each agency expends cash or other assets from the statewide fund when it pays General Fund obligations. The school's outstanding liabilities exceed the assets the agency has placed in the fund, resulting in negative ending General Fund balances for each of the two fiscal years ended June 30, 1999 and June 30, 2000.

## 3. Expenditure Program (Sub-Class)

As part of the implementation of a new accounting system in fiscal year 1999-2000, state officials determined that a sub-class designation would identify the program to which an expenditure should be charged. State officials did not require non-budgeted expenditure transactions to be identified to a sub-class. The program designations in the Schedule of Total Expenditures & Transfers-Out for the fiscal year ended June 30, 2000 are based on the sub-class designation used when the expenditures were recorded. The accounting system did not require agencies to code non-budgeted accounts with a subclass code identifying the expenditure program in which the activity occurred. This non-budgeted activity is included

## **Notes to the Financial Schedules**

in the column titled Program (Sub-Class) Not Specified on the Schedule of Total Expenditures & Transfers-Out For the Fiscal Year Ended June 30, 2000.

## 4. Direct Entries to Fund Balance

Direct entries to fund balance(s) in the General Fund in fiscal year 1999-2000 include entries generated by SABHRS to reflect the flow of resources within individual funds shared by separate agencies. The amounts shown in these financial schedules reflect support provided to the school by the General Fund.

Similar transactions are reported in the General Fund as Cash Transfers in fiscal year 1998-1999.

#### 5. Foundation

The Montana School for the Deaf and the Blind Foundation, Inc. (foundation) was formed in October 1983, pursuant to section 20-8-111, MCA. The superintendent of the school is the executive director of the foundation.

The foundation is to receive, hold, manage, use, and dispose of real and personal property given to the school, the board, or the state of Montana on behalf of the school, by purchase, gift, devise, bequest, or as otherwise acquired. The proceeds, interest, and income thereof are to be used for the benefit of the school. The foundation activity is not reflected on the accompanying financial schedules. The foundation reported it expended \$348,888 in support of the school during fiscal year 1998-99 and \$254,021 in fiscal year 1999-2000.

## SCHOOL FOR THE DEAF AND THE BLIND



3911 CENTRAL AVENUE GREAT FALLS, MT 59405-1697 Administration: (406) 771-6000 **Education:** 

(406) 771-6030

FAX: TDD:

(406) 771-6164 (406) 771-6063

JAN | 8 2001

January 16, 2001

Scott A. Seacat Legislative Auditor PO Box 201705 Helena, MT 59620-1705

Dear Mr. Seacat:

The school concurs with the financial schedules contained in the Financial Compliance Audit for the two fiscal years ended June 30, 2000.

It was a pleasure working with your staff. Please contact Bill Sykes at (406)771-6002, if you have any questions.

Sincerely,

na, Superintendent

Page B-1